

Message Text

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ACTION EA-14

INFO OCT-01 EUR-25 NEA-10 ISO-00 IO-14 CIAE-00 PM-07 H-03

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NSCE-00 INRE-00 SR-02 ORM-03 /173 W

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FM AMEMBASSY PHNOM PENH

TO SECSTATE WASHDC IMMEDIATE 3425

INFO AMEMBASSY BANGKOK

AMEMBASSY CANBERRA

AMEMBASSY COPENHAGEN

AMEMBASSY JAKARTA

AMCONSUL HONG KONG

AMEMBASSY KUALA LUMPUR

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AMEMBASSY SINGAPORE

USIA WASHDC

AMEMBASSY TOKYO

AMCONSUL UDORN

AMEMBASSY VIENTIANE

AMEMBASSY WELLINGTON

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AMCONSUL BIEN HOA

AMEMBASSY TAIPEI

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CINCUSARPAC

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7/13 AF
7TH PSYOPS
COMUSSAG
III MAF
CINCPACAF

C O N F I D E N T I A L SECTION 1 OF 3 PHNOM PENH 11218

C O R R E C T E D C O P Y (COMPLETE PARAGRAPH 3.)

JOINT EMBASSY/DAO

E.O. 11652 GDS
TAGS/ PINT, PINS, PFOR, MOPS, CB
SUBJ: KHMER REPORT - OCTOBER 16, 1973

GENERAL

1. THE KHMER REPUBLIC BEGAN ITS FOURTH YEAR THIS WEEK

FACED WITH SERIOUS TESTS ON THE POLITICAL, MILITARY, DIPLOMATIC AND ECONOMIC FRONTS. NOW THAT PRIME MINISTER IN TAM HAS APPARENTLY DECIDED TO REMAIN ON THE HIGH POLITICAL COUNCIL, THE POLITICAL PROBLEM IS TO DEVISE A MORE EFFICIENT CABINET AND DETERMINE THE FUTURE ROLE OF PARLIAMENT BEFORE THE OCTOBER 23 EXPIRATION OF THE GOVERNMENT'S SPECIAL POWERS. THE KEY MILITARY TEST NOW CENTERS ON ASSURING THAT THE CONSCRIPTION CAMPAIGN, WHICH DURING ITS FIRST FIV DAYS GAINED LITTLE MOMENTUM, BEGINS RAPIDLY TO PRODUCE THE MANPOWER FANK WILL NEED TO MEET AN EXPECTED OFFENSIVE IN THE DRY SEASON WHICH BEGINS IN DECEMBER. THE INTERNAIONAL TEST IS, OF COURSE, THE UNGA, WHERE INDICATIONS OF SOVIET SUPPORT FOR GRUNK HAVE HEIGHTENED
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GKR APPREHENSIONS OVER THE UPCOMING CREDENTIALS BATTLE. ON THE ECONOMIC FRONT, DALAYS IN SCHEDULED DELIVERY OF RICE SHIPMENTS HAVE BROUGHT PHNOM PENH STOCKS DOWN TO THE DANGEROUS LEVEL, TESTING THE GOVERNMENT'S ABILITY TO CONTROL DISTRIBUTION AND MAINTAIN ORDER. ON THE BATTLE-FIELD, ACTIVITY WAS RELATIVELY LIGHT AS FANK SUCCEEDED IN REOPENING ROUTE 4 TO THE OCEAN PORT OF KOMPONG SOM.

POLITICAL (INTERNAL)

2. THERE SEEMED TO BE DANGER OF A FULL-SCALE CRISIS AT THE BEGINNING OF THE REPORTING PERIOD WHEN IN TAM REVEALED OVER RADIO AND TELEVISION THAT HE HAD SUBMITTED HIS RESIGNATION BOTH AS PRIME MINISTER AND AS MEMBER OF THE HIGH POLITICAL COUNCIL. LATER, HOWEVER, THE DANGER LESSENED, AS HE RECONSIDERED AND AGREED TO STAY ON IN BOTH POSITIONS, PARTLY IN ORDER TO AVOID THE DAMAGING EFFECTS WHICH A GOVERNMENT CRISIS AT THIS TIME COULD HAVE ON GKR FORTUNES IN THE UN CREDENTIALS BATTLE (SEE PARA 6 BELOW). ON OCTOBER 14 PHNOM PENH RADIO ANNOUNCED THAT IN TAM'S RESIGNATION HAD NOT BEEN ACCEPTED, HE WOULD REMAIN ON THE HIGH POLITICAL COUNCIL, AND THE GOVERNMENT WOULD CONTINUE TO EXERCISE ITS REGULAR FUNCTIONS. ALTHOUGH THE POLITICAL TEMPERATURE HAS THUS BEEN CONSIDERABLY REDUCED, THE PROBLEMS OF RECONSTRUCTING THE CABINET AND REACHING AN AGREEMENT ON THE ROLE OF PARLIAMENT FOLLOWING EXPIRATION ON OCTOBER 23 OF ITS 6 MONTH PERIOD OF RECESS MUST STILL BE FACED.

3. THE FIRST DRAFTEES UNDER THE NEW NATIONAL CONSCRIPTION CAMPAIGN BEGAN REPORTING TO THE EXAMINING BOARDS ON OCTOBER 10. THE PHNOM PENH CITY GOVERNMENT REPORTED THAT AS OF CLOSE OF BUSINESS OCTOBER 15 A TOTAL OF 504 PERSONS HAD BEEN DRAFTED AND 249 MORE HAD VOLUNTEERED. A NUMBER OF PROBLEMS HAVE BEEN ENCOUNTERED, IN PARTICULAR THE REFUSAL OF MOST OF THOSE CONVOKED TO PRESENT THEMSELVES BEFORE THE BOARDS. AS A RESULT THE GENDARMERIE AND NATIONAL POLICE HAVE BEEN ORDERED TO BEGIN ARRESTING THOSE WHO FAIL TO REPORT. A SECOND MAJOR PROBLEM HAS BEEN THE DISAPPEARANCE OF MANY CONSCRIPTS BETWEEN THE TIME THEY ARE DRAFTED AND THEIR ARRIVAL AT THE FANK
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RECEPTION CENTER (ONLY 372 HAVE BEEN RECEIVED BY THE ARMY SO FAR). TO AVOID THIS DRAFTEES WILL HENCEFORTH BE TRANSPORTED DIRECTLY FROM THE POINT OF INDUCTION TO THE RECEPTION CENTER. IT IS HOPED THAT THE APPLICATION OF THESE MORE STRINGENT MEASURES WILL MAKE IT POSSIBLE TO MEET THE QUOTA OF 250 CONSCRIPTS PER DAY WHICH HAS BEEN SET FOR PHNOM PENH.

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JOINT EMBASSY/DAO

4. ON OCTOBER 12 THE GOVERNMENT NEWS BULLETIN CARRIED THE TEXT OF A DECREE EXTENDING THE LAW PROCLAIMING THE NATION IN DANGER FOR AN ADDITIONAL PERIOD OF 6 MONTHS. UNDER THE PROVISIONS OF THIS DECREE CERTAIN RIGHTS AND LIBERTIES GUARANTEED BY THE CONSTITUTION ARE SUSPENDED AND THE GOVERNMENT IS AUTHORIZED TO RULE BY DECREE IN MATTERS CONCERNING THE MEDIA, PUBLIC GATHERINGS, AND PRIVATE RESIDENCE. DECREES MUST, HOWEVER, BE RATIFIED BY THE PARLIAMENT WITHIN 3 MONTHS OF THEIR SIGNATURE.

5. ABOUT 100 TROOPS OF THE FANK'S 1ST DIVISION (48TH BRIGADE) LOOTED POCHENTONG MARKET SHOPS OF JEWELRY, MONEY AND, WHERE AVAILABLE, RICE IN BROAD DAYLIGHT OCTOBER 13. THE INDISCIPLINE PROMPTED A "GENERAL STAFF RESOLUTION" BROADCAST BY C-IN-C MG SOSTHENE FERNANDEZ (FBIS D160155) ORDERING MILITARY POLICE TO "CRACK DOWN ON THESE BANDITS" AND AUTHORIZING POLICE TO SHOOT SOLDIERS RESISTING ARREST. IN ADDITION LON NOL IS REPORTED TO HAVE CALLED IN ITH SUONG, THE DIVISION COMMANDER, TO DISCUSS THE MATTER.

POLITICAL (EXTERNAL)

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6. IT NOW SEEMS PROBABLE THAT THE GENERAL COMMITTEE OF THE UN WILL VOTE TO PLACE A RESOLUTION CALLING FOR THE EXPULSION OF THE GKR IN FAVOR OF SIHANOUK'S GRUNK ON THE AGENDA OF THE GENERAL ASSEMBLY FOR DEBATE AND THAT THE ASSEMBLY WILL AGREE TO CONSIDER THE ISSUE. THE GKR FEARS THAT THE REPORTED MOVEMENT OF THE USSR TOWARD SIHANOUK (SEE GRUNK/FUNK BELOW) MAY WEAKEN ITS POSITION WHEN THE RESOLUTION COMES UP FOR VOTE.

GRUNK/FUNK

7. THE GRUNK EFFORT TO WREST CAMBODIA'S UN SEAT FROM THE GKR WAXED AS SIHANOUK, ACCORDING TO AFP REPORTS FROM PEKING, PLAYED A HEAVY TRUMP BY CLAIMING WRITTEN RUSSIAN RECOGNITION OF GURNK AS "THE SOLE LEGAL REPRESENTATIVE OF CAMBODIA". SIHANOUK SAID THE RUSSIAN AMBASSADOR TO PEKING (TOLSTIKOV) MET WITH HIM OCTOBER 9, GAVE HIM A NOTE WHICH REFERRED TO HIM AS "CAMBODIAN CHIEF OF STATE", AND PROMISED RUSSIAN BACKING FOR GRUNK'S CLAIM TO THE KHMER UN SEAT. THE TASS VERSION OF THE MEETING WAS SKIMPIER AND MORE RESTRAINED. IT MERELY NOTED THAT TOLSTIKOV "PAID A VISIT TO PRINCE NORODOM SIHANOUK, HEAD OF STATE, CHAIRMAN OF FUNK", THAT THE TWO EXCHANGED VIEWS ON THE SITUATION IN CAMBODIA, AND THAT THE SOVIET AMBASSADOR VOICED SUPPORT FOR THE "JUST STRUGGLE" BY KHMER PATRIOTS UNDER GRUNK/FUNK. THE SOVIET CHARGE IN PHNOM PENH TOLD US THEY HAVE NO WORD FROM MOSCOW ON A CHANGE IN POLICY. COMMENT: THE SOVIET POSITION REMAINS STUDIEDLY VAGUE. THE GKR HAS DECIDED, FOR THE PRESENT, NOT TO TAKE ANY ACTION TO MODIFY ITS PRESENT RELATIONSHIP WITH THE USSR UNTIL THE SOVIETS HAVE MADE THEIR INTENTIONS CLEARER (E.G., ON THE UN KHMER CREDENTIALS ISSUE).

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JOINT EMBASSY/DAO

8. AFP REPORTED A RENEWED SIHANOUK APPROACH TO SENATOR MANSFIELD BY MEANS OF A CABLE WHICH ASKED THE SENATOR'S HELP TO PERSUADE THE UNITED STATES TO DROP LON NOL. CONCILIATORY IN TONE, THE MESSAGE PROMISED RENEWED DIPLOMATIC RELATIONS WITH THE US, EXILE FOR LON NOL AND ENTOURAE, AMNESTY FOR UNDERLINGS, RESTRICTION OF SIHANOUK'S ROLE TO INTERNATIONAL REPRESENTATION AND PLACING THE LEADERSHIP OF

CAMBODIA'S FUTURE GOVERNMENT IN THE HANDS OF PENN NOUTH. THE CABLE ALLEGED RECENT SOVIET CONVERSION TO SIHANOUK'S CAUSE AND SUGGESTED THAT THE UPCOMING UNGA DECISION ON CAMBODIA'S SEAT IN THE "UNIQUE CHANCE ... TO SOLVE THE CAMBODIAN PROBLEMS AND TO RETURN IPSO FACTO PEACE, INDEPENDENCE AND NEUTRALITY TO CAMBODIA". THE PRINCE ALSO INVITED MANSFIELD TO MEET WITH HIM WHEN THE SENATOR VISITS PEKING.

9. THE GKR CONSCRIPTION EFFORT FINALLY CAME IN FOR DETAILED COMMENTARY AS THE CLANDESTINE RADIO IN KHMER URGED PEOPLE TO RESIST, ALLEGED NEFARIOUS GKR MOTIVES, AND EMPHASIZED THAT PEOPLE MUST RISE UP OR DEFECT TO THE LIBERATED ZONES.

ECONOMIC

10. AS A RESULT OF DELAYS IN DELIVERIES OF RICE FROM
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THAILAND AND BATTAMBANG, PHNOM PENH RICE STOCKS FELL TO THE DANGEROUSLY LOW LEVEL OF 4,643.2 M/T ON OCTOBER 14 OR ABOUT 10 DAYS SUPPLY. SOME LOOTING HAS TAKEN PLACE (SEE PARA 5 ABOVE). EMERGENCY ARRANGEMENTS HAVE BEEN MADE TO BRING IN ADDITIONAL RICE, HOWEVER, AND ABOUT 8,000 M/T ARE EXPECTED TO ARRIVE IN PHNOM PENH WITHIN THE NEXT 7 DAYS BY AIRLIFT FROM BATTAMBANG, KOMPONG CHHNANG AND SAIGON (1,200 TONS) AND BY THE MENKONG FROM SAIGON (5,000 TONS) AND THAILAND (1,800 TONS). SHOULD THERE BE DELAY IN THESE DELIVERIES, ADDITIONAL LOOTING, HOARDING AND SPECULATION COULD DISRUPT THE CITY'S DISTRIBUTION SYSTEM.

11. FIVE AID-FINANCED COMPACT DIESEL ELECTRIC GENERATORS, OBTAINED FROM VIET NAM AND TRANSFERRED TO ELECTRICITE DU CAMBODGE, WERE DEDICATED OCTOBER 12 BY THE CHARGE AND THE MINISTER OF PUBLIC WORKS. THE FIVE UNITS CAN PUT OUT A TOTAL OF 10.5 MW INCREASING THE CITY'S POWER GENERATING CAPACITY BY 40 PERCENT AND RELIEVING MUCH OF THE POWER SHORTAGE THAT HAS PLAGUED PHNOM PENH SINCE JANUARY OF THIS YEAR.

MILITARY

12. FANK IS PREPARING A NEW OPERATION TO REOPEN RTE 5, CLOSED SINCE EARLY SEPTEMBER. THE PLAN CALLS FOR APPROXIMATELY 7 BATTALIONS TO REINFORCE GOVERNMENT FORCES ALONG THE ROAD. NO TIME SCHEDULED HAS AS YET BEEN SET FOR THE OPERATION. INSURGENT ATTACKS HAVE DIMINISHED ALONG THE HIGHWAY IN RECENT DAYS SUGGESTING THAT SOME ENEMY UNITS MAY HAVE WITHDRAWN.

13. ON OCTOBER 11 FANK REINFORCEMENTS REOPENED RTE 4

SOUTHWEST OF KOMPONG SPEU WITHOUT APPRECIABLE OPPOSITION.
TWO TRUCK CONVOYS NEGOTIATED THE HIGHWAY ON OCTOBER 13
WITHOUT INCIDENT.

14. IN PHNOM PENH, 23 PERSONS WERE WOUNDED ON OCTOBER 11
WHEN TERRORISTS THREW THREE GRENADES INTO A GROUP OF
CIVILIANS ATTENDING A CONSCRIPTION MEETING NEAR THE ROYAL
PALACE. ONE SUSPECT WAS ARRESTED; TWO OTHERS GOT AWAY.

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15. SOUTH OF THE CAPITAL, FANK MADE LITTLE PROGRESS IN
RETAKING A PORTION OF RTE 2 SOUTH OF THE PREK THNAOT
RIVER. FLOODED TERRAIN IN THE CAPITAL AREA SERVED TO
KEEP THE LEVEL OF MILITARY ACTIVITY LOW. NORTHEAST OF
PHNOM PENH, FANK TROOPS SUPPORTED BY NAVY GUNBOATS, SUC-
CEEDED IN RELIEVING THE ISOLATED GARRISON AT IHEAR SUOR. THIS
POSITION HAD BEEN UNDER CONSTANT ENEMY PRESSURE
FOR THE PAST MONTH.

16. AT KOMPONG CHAM FANK OFFENSIVE OPERATIONS EASED DURING
THE WEEK AS DID ENEMY ACTIVITY.
ENDERS

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